

## STATE OF NEVADA

## OFFICE OF THE ATTORNEY GENERAL BUREAU OF CONSUMER PROTECTION

10791 W. Twain Avenue, Suite 100 Las Vegas, Nevada 89135

CATHERINE CORTEZ MASTO
Attorney General

ERIC WITKOSKI Consumer Advocate Chief Deputy Attorney General

April 25, 2014

Jayne Harkins, P.E.
Executive Director
Colorado River Commission of Nevada
555 E. Washington Ave., Ste. 3100
Las Vegas, NV 89101-1065
Via mail and email: info@crchooverallocation.com

Re: LCB File No. R148-13

Dear Ms. Harkins:

Please accept for filing the Comments of the Attorney General's Bureau of Consumer Protection in the above-referenced docket.

Should you have any questions regarding the filing, please contact me at (702) 486-3490.

Sincerely,

CATHERINE CORTEZ MASTO Attorney General

ERIC WITKOSKI Consumer Advocate

PAUL E. STUHFF

Senior Deputy Attorney General Bureau of Consumer Protection

pstuhff@ag.nv.gov

PES/bi

cc: Parties of Record

Attorney General's Office	100 N. Carson Street
BUREAU OF CONSUMER PROTECTION	Carson City. Nevada 89701-4717

## BEFORE THE COLORADO RIVER COMMISSION OF NEVADA

emedies. R148-13
------------------

## COMMENTS OF THE ATTORNEY GENERAL'S BUREAU OF CONSUMER PROTECTION

COMES NOW, the ATTORNEY GENERAL'S BUREAU OF CONSUMER PROTECTION ("BCP"), and files Comments pursuant to the Workshop Notice and Agenda issued by the Colorado River Commission of Nevada ("CRC" or "Commission") in the above-captioned proceeding on April 4, 2014.

## I. INTRODUCTION

The BCP appreciates the opportunity to file comments on the proposed regulations of the CRC. Specifically, for the reasons detailed below, the BCP is supportive of the CRC's proposed amendment to Section 32(4) of NAC 538.540, to pass through the full benefits and costs of power from both Schedule A and Schedule B to Nevada Power Company's ("NPC's) residential customers. Further, the BCP would note, there is no statutory or regulatory ratemaking prohibition that would keep the CRC from adopting a regulation that would fully allocate Schedule A to the residential class of NPC. Such an approach is consistent with what was done in 1987 with Schedule B and it causes the benefit of Schedule A to have a positive impact on the approximately 750,000 residential customers of NPC.

In addition, the BCP provides some technical corrections to Sections 9 and 39.

## II. COMMENTS

## A. FULL BENEFIT OF SCHEDULES A & B FOR NPC'S RESIDENTIAL CUSTOMERS

As the CRC is aware, Nevada law requires the CRC to "... receive, protect and safeguard and hold in trust for the State of Nevada all water and water rights, and all other

<sup>&</sup>lt;sup>1</sup> In 2013, NPC's residential customers were approximately 42.5 percent of annual sales and therefore would have received approximately 42.5 percent of the Hoover A benefit. The Commission's proposed Section 32(4) would flow through the remaining 57.5 percent of Hoover A to residential customers.

100 N. Carson Street n Citv, Nevada 89701-91 21

1

2

3

4

5

6

7

8

9

10

11

12

£13

Carson City. J

18

19

20

21

22

23

24

25

26

27

28

rights, interests or benefits in and to the waters (of the Colorado River and tributaries), and to the power generated (on the Colorado River), held by or which may accrue to the State of Nevada under and by virtue of any Act of Congress of the United States..." NRS 538.171 (1). The CRC on behalf of the State of Nevada has been an allottee of the (emphasis added). Boulder Canyon Project since the original allocations under Boulder Canyon Project Act of 1928.<sup>2</sup>

Subsequently, in 1984, the Hoover Power Plant Act3 was enacted to supplement the original Boulder Canyon Project Act. The 1984 Hoover Power Plant Act designated the previous Hoover contracts as Schedule A and the contracts resulting from the uprating program as Schedule B. Subsequent to the enactment of the Hoover Power Plant Act, the CRC conducted rulemaking to amend Chapter 538 of the NAC. On September 13, 1985, regulations defining Schedule B (NAC 538.380) and requiring NPC to "pass through to its residential class of ratepayers the benefits of power from Schedule B" (NAC 538.540(3)) were codified in the NAC.

On October 1, 1987, when Schedule B was first effective, residential ratepayers had a given level of benefit associated with NPC's allocation of 283,824 megawatt-hours ("MWH") of energy from Schedule B and residential energy consumption in 1987.

In the following years in the 1990s as part of NPC's annual deferred energy proceeding, the Hoover B allocation and the ratemaking NPC employed to pass on the Hoover B benefits and costs to the residential class was reviewed. During those cases, on occasion there would be discussions on the specific method and nuances in the method employed by NPC to pass on the Hoover B benefits and costs to the residential class. In an effort to bring certainty to the methodology and to quell some of the concerns on an annual basis, a stipulation was entered into on March 3, 2000, in Docket No. 99-7035 at the Public Utilities Commission of Nevada ("PUCN"). The Hoover B Power Stipulation ("Hoover Stipulation") provided, at pg. 1:

<sup>&</sup>lt;sup>2</sup> 43 USC § 617, 45 Stat. 1057 (December 21, 1928).

<sup>3 43</sup> USC § 619, 98 Stat. 1333 (August 17, 1984).

See Attachment 1.

2

3

4

5

6

7

8

9

10

11

12

18

19

20

21

22

23

24

25

26

WHEREAS, the provisions of subsection 8.6 of the Hoover Contract requiring NPC to pass through full costs of Hoover B power to its residential customers are required by, and conform with, the regulations duly issued and promulgated by CRC [i.e. "Commission"] governing the marketing of Nevada's share of electric power from the Boulder Canyon and Parker-Davis Projects, specifically NAC 538.540(3), effective September 13, 1985; and . . .

This provision refers to the January 1, 1987 Hoover Contract, which governs the allocation of Hoover power following the 1984 Hoover Power Plant Act, and demonstrates that the Hoover Contract was to be consistent with the regulations of the CRC. This provision indicates that the CRC had previously adopted regulations regarding Hoover power, and that the parties to the stipulation sought a Hoover B power stipulation consistent with the existing regulations. The purpose of the stipulation was to clarify some ratemaking nuances and how Hoover B benefits and costs were passed on to the residential ratepayers. Prior to the stipulation, Hoover B benefits and costs were passed on to the residential ratepayers pursuant to the CRC's regulations and contract with NPC, but the stipulation clarified a methodology that would be used to simplify the annual review process that occurred in NPC's annual deferred cases.

The past practice and experience with Hoover B benefits and costs being passed on to residential customers, as well as the CRC's 28 year-old regulation requiring NPC to "pass through to its residential class of ratepayers the benefits of power from Schedule B" (NAC 538.540(3)), demonstrates that the CRC may adopt regulations which clarify that Hoover power, Schedule A, can be and should be allocated to residential ratepayers.

While some may argue that NPC's residential customers should not be fully allocated power from Schedule A, the BCP observes that is consistent with the CRC's objective of providing far reaching benefits that will impact the rates of approximately 750,000 residential customers of NPC. Thus, such an allocation that reaches so many customers allows the CRC to pass on a benefit to the greatest number of citizens in the State of Nevada. Further, such an allocation is consistent with the CRC's statutory mission to "receive, protect and safeguard

2

3

4

5

6

7

8

9

10

11

12

18

19

20

21

22

23

24

25

26

27

28

and hold in trust" the power generated from the Colorado River and to allocate its benefits in a way that has a wide reaching benefit – all the residential ratepayers of NPC.

### WAPA AND THE CRC SET HOOVER RATES B.

Pursuant to NRS 704.187, NPC must use deferred energy accounting to pass through its prudently incurred costs of purchased fuel and purchased power. In addition, pursuant to NRS 704.110(10), NPC is required to adjust its base tariff energy rate ("BTER") quarterly based on the recorded costs of purchased fuel and purchased power and may request approval from the PUCN to adjusts its deferred energy accounting adjustment ("DEAA") on a quarterly basis. Pursuant to NRS 704.110(11) and 704.187, the PUCN conducts an annual review of NPC's purchased fuel and purchased power costs to ensure that these costs were prudently incurred. There is nothing in the CRC's proposed Section 32(4) that would affect the PUCN's review of recorded costs of purchased fuel and purchased power.

Attachment 2 shows NPC's deferred accounting report for fuel and purchased power costs for the month of December 2013.5 The CRC's proposed Section 32(4) would simplify this report because it would no longer be necessary to distinguish between Schedule A and Schedule B for all purposes. The only rate changes to the deferred accounting report that would result from the CRC's proposed Section 32(4) would be the calculation of a slightly larger Hoover Benefit for residential customers and therefore a slightly lower BTER and DEAA rate for NPC's residential customers.

Finally, rates for Hoover power are set by the Western Area Power Administration ("WAPA") and the CRC. The PUCN does not set these rates. The rates and costs shown in the second page of Attachment 2 were provided to NPC by the CRC. Furthermore, the base Any representation by a party that the CRC's charges for Hoover are set by WAPA.6 proposed Section 32(4) would infringe on the PUCN's ratemaking authority is not accurate.

<sup>&</sup>lt;sup>5</sup> This month was used because it is the latest month that NPC's deferred accounting report is no longer confidential.

See Attachment 3 - WAPA Notice of Proposed Base Charge and Rates from the February 5, 2014 Federal

## Attorney General's Office BUREAU OF CONSUMER PROTECTION

1

2

3

4

5

6

7

8

9

10

11

12

Carson City.

18

19

20

21

22

23

24

25

26

27

28

### PRACTICAL REASONS SUPPORT HOOVER A ALLOCATION TO RESIDENTIAL C.

Since 1987, when Schedule B was first effective for residential ratepayers, there have been several factors that have reduced the level of benefit for NPC's residential customers from Schedule B.

First, the number of NPC's residential customers and residential MWH sales has increased by more than 100 percent since 1987. Data that NPC filed with the United States Energy Information Administration ("EIA") show that NPC's residential MWH sales were 4,027,302 in 1990 compared to 9,012,407 in 2013.7 In 1990, NPC's allocated share of Schedule B would have provided approximately 7 percent (283,824 ÷ 4,027,302) of the residential customer's energy compared to approximately 3 percent (283,824 ÷ 9,012,407) in 2013.

Second, the actual energy that NPC receives from Schedule B will depend on the availability of energy from Hoover Dam. In 2013, according to NPC's 2013 deferred energy filing with the PUCN (Docket No. 14-02040), NPC received 239,998 MWH of energy from NPC's actual 2013 Schedule B energy was approximately 85 percent (239,998 Schedule B. ÷ 283,824) of its allocated share provide for in NAC 538.690.

Third, the Hoover Power Allocation Act of 20118 will reduce available energy from Schedule A and Schedule B by 5 percent beginning in October 2017 to provide energy for the This will further reduce NPC's residential customers' level of benefit from Schedule B than what was originally provided for in 1987 when Schedule B was first effective.

The CRC's proposed Section 32(4) to amend NAC 538.540 to require NPC to pass through to its residential class of ratepayers the full benefits and costs of Schedule A and Schedule B will result in residential customers receiving approximately 5 percent of their energy from Hoover in 2017 based on the 2013 sales levels and NPC's proposed allocated

 $<sup>^7</sup>$  See Attachment 4 – Data from EIA Form 826 for NPC. Note: Data for EIA Form 826 is only available back to 1990.

<sup>8 43</sup> USC § 619a, 125 Stat. 777 (December 20, 2011).

1

2

3

4

5

6

7

8

9

10

11

12

18

19

20

21

22

23

24

25

26

27

28

//

share of energy from Schedule A and Schedule B in Section 39 of the proposed regulations.9 While residential customers will receive less benefit from Hoover Power than they did in 1987, the CRC's proposed Section 32(4) will minimize this reduction in benefits.

Fourth, as shown in the second page of Attachment 4, NPC's residential customers have experienced rate increases of approximately 147 percent since 1990 compared to approximately 62 percent for commercial customers and approximately 46 percent for The CRC's proposed Section 32(4) will provide some rate relief for industrial customers. NPC's residential class of customers who have borne the greatest share of the rate increases over the past 27 years when Hoover B was first effective. 10

For all the reasons stated above, the BCP supports the CRC's proposed Section 32(4) which would require NPC to pass through all of Schedule A and Schedule B power to residential customers.

### **TECHNICAL CORRECTIONS** D.

The BCP will note that there is a slight inconsistency in how Schedule A is defined in Section 9 of the CRC's proposed regulations and how Schedule B is defined in NAC 538.380.

In Section 39(1), BCP believes that Schedule A energy should be 613,689,000, not the 13,689,000 in the proposed regulation. Also, in this subsection, BCP believes that Schedule B energy should be 391,400,000, not the 341,400,000 in the proposed regulation.

In Section 39(2), the schedule should refer to Nevada Power Company, not NV Energy, Inc.

<sup>&</sup>lt;sup>9</sup> In Section 39, NPC's allocated share of energy from Hoover is 497,726 MWH for both Schedule A and Schedule B. Dividing this number by NPC's 2013 residential MWH sales of 9,012,407, results in approximately 5.5 percent of energy from Hoover. However, given that NPC's actual share of energy from Hoover will likely be less than its allocated share and some level of growth in residential MWH sales, BCP expects that residential customers will receive 5 percent or less of their energy from Hoover in 2017 under the Commission's proposed Section 32(4).

<sup>&</sup>lt;sup>10</sup> Moreover, Nevada Power rates will soon increase significantly as 800 MW of coal fired generation capacity is retired and replaced by 350 MW of renewable energy and 550 MW of other replacement capacity. ratepayer cost of these new capacity additions will significantly exceed the cost of the 2011 addition of 484 MW to plant at the Harry Allen generating station, which increased revenue requirement by almost \$100 million per year.

2 3

4

5 6

7

8 9

10

11 12

Attorney General's Office BUREAU OF CONSUMER PROTECTION

18

19

20

21

22

23 24

25

26 27

28

### CONCLUSION 111.

The BCP appreciates the opportunity to provide these comments in support of the proposed CRC regulation implementing the Hoover Power Allocation Act of 2011.

Respectfully submitted April 25, 2014.

**CATHERINE CORTEZ MASTO** Attorney General

**ERIC WITKOSKI** Consumer Advocate

PAUL E. STUHFF

Senior Deputy Attorney General Bureau of Consumer Protection 10791 West Twain Avenue, Suite 100 Las Vegas, NV 89135-3022 Attorneys for the State of Nevada pstuhff@ag.nv.gov

## LCB File No. R 148-13 BCP Comments

## ATTACHMENT 1



## BEFORE THE PUBLIC UTILITIES COMMISSION OF NEVADA

In Re Application of NEVADA POWER COMPANY )
for an increase in rates to reflect clearance of its )
deferred account balances at May 31, 1999; )
increased fuel and purchased energy expenses; and and termination of deferred accounting. (Advice Letter)
No. 229)

Docket No. 99-7035

## HOOVER "B" POWER STIPULATION

Pursuant to NAC 703.750 of the Rules of Practice and Procedure before the Public Utilities Commission of Nevada, this Stipulation is made and entered into by and among the Bureau of Consumer Protection in the Office of the Attorney General; the Colorado River Commission ("CRC"); Nevada Power Company ("NPC"); the Regulatory Operations Staff of the Public Utilities Commission of Nevada; the Southern Nevada Water Authority; and the Utility Shareholders Association of Nevada, Inc., hereinafter collectively referred to as "Parties".

WHEREAS, effective January 1, 1987, CRC and NPC entered into Contract No. P09-50 (the "Hoover Contract") in which CRC agreed, among other things, to allocate to NPC certain electric energy and capacity, designated Schedule B power, generated at the Hoover Power Plant ("Hoover B power"), and NPC agreed, among other things, to pass through the full benefits of Hoover B power to its residential customers; and

WHEREAS, the provisions of subsection 8.6 of the Hoover Contract requiring NPC to pass through the full costs of Hoover B power to its residential customers are required by, and conform with, the regulations duly issued and promulgated by CRC governing the marketing of Nevada's share of electric power from the Boulder Canyon and Parker-Davis Projects, specifically NAC 538.540(3), effective September 13, 1985; and

ATTORNEY GENERAL'S OFFICE LAS VEGAS. NEVADA

.7

WHEREAS, subsection 8.6 of the Hoover Contract requires NPC, throughout the term of the contract, to adjust the rates of its residential customers as provided in the subsection so as to attribute to those customers the full costs, if any, of all Hoover B power delivered under the contract, and that subsection specifically requires NPC to file for adjustments in residential rates in deferred energy accounting proceedings and such other applicable proceedings before the Public Service Commission or its successor agency so that those adjusted rates can become effective upon the completion of those proceedings; and

WHEREAS, the methodology for valuing Hoover B power for use in deferred energy accounting proceedings was agreed to in a series of stipulations in Docket Nos. 89-432, 90-1037 and 94-3002, dated December 4, 1989, February 12, 1991, and June 30, 1994, respectively (the "Pass-through Methodology Stipulations"), and approved by the Public Service Commission in orders related to those dockets; and

WHEREAS, in Docket No. 99-7035, NPC has sought the approval of the Public Utilities Commission of Nevada ("PUCN") to terminate deferred energy accounting, and the Pass-through Methodology Stipulations are no longer applicable after termination of deferred energy accounting; and

WHEREAS, NRS 704.9823 requires the PUCN to establish for each class of customers of electric service in this state, effective through February 28, 2003, a total rate for components of electric service provided pursuant to subsection 1 of NRS 704.982, which rate is capped as provided in NRS 704.9823; and

WHEREAS, the Parties have jointly met and discussed certain issues concerning the treatment and valuation of the benefits of Hoover B power to residential ratepayers who take electric service within NPC's service territory, and have developed and agreed upon certain modifications to the method for such treatment and valuation in Docket No. 99-7035 and during the term of this Stipulation; and

2

4 5

6

7 8

9

11

12 13

14

15

16

17

18 19

20

21

22

23

24

25

WHEREAS, the Parties have agreed to recommend that the PUCN issue an order in Docket No. 99-7035 that will incorporate the provisions of this Stipulation; now, therefore

The Parties hereby AGREE and STIPULATE as follows:

- 1. This Stipulation becomes effective upon its approval by the CRC and the PUCN, and shall terminate on the date the cap on NPC's rates imposed by NRS 704.9823 is removed or on March 1, 2003, whichever first occurs.
- 2. The Pass-through Methodology Stipulations are hereby terminated, except as required to clear the deferred energy accounting adjustment balances in Docket No. 99-7035.
- For the purpose of establishing the Base Tariff Energy Rates ("BTERs") or the Base Tariff General Rates ("BTGRs") in Docket No. 99-7035, whichever rates are made applicable to residential and all other ratepayers by order of the PUCN in this docket, and for satisfying the provisions of NAC 538.540(3) and subsection 8.6 of the Hoover Contract during the term of this Stipulation, the full benefit of Hoover B power shall be deemed to be \$4,985,704 per year. This value is the sum of total net monthly benefits for the period June 1998 through May 1999, adjusted by the Hoover energy reconciliation billed during the test year, and calculated as follows. First, the monthly gross benefit of Hoover B power was calculated by multiplying the unadjusted Hoover B kilowatt-hours delivered to NPC by the NYMEX Futures closing price at Palo Verde for the period June 1998 through May 1999 plus 2 mills per kilowatt-hour. Next, the monthly net benefit of Hoover B power was calculated by subtracting NPC's monthly cost of Hoover B capacity and energy from the monthly gross benefit of Hoover B power, calculated as provided in this paragraph. As used in this paragraph, "NYMEX Futures closing price at Palo Verde" means the average of the closing prices for Palo Verde futures contracts traded on the NYMEX on the last three trading days of the month prior to the month indicated in Exhibit A. Exhibit A illustrates the calculations described in this paragraph. All kilowatt-hours were deemed delivered during the sixteen-hour period designated in the Palo Verde futures contracts. Exhibit B

shows how the cost of Hoover B capacity and energy was determined for the test year period. Exhibits A and B are attached hereto and by this reference incorporated herein and made a part hereof.

The amount of the full benefit of Hoover B power specified in paragraph 3 shall be employed to adjust the BTERs or the BTGRs, whichever rates are made applicable to residential and all other ratepayers by order of the PUCN in Docket No. 99-7035. Exhibits C and D, which are attached to this Stipulation and by this reference are incorporated herein and made a part hereof, contain examples of the procedures, based on the amount of the benefit specified in paragraph 3, by which rates in Docket No. 99-7035 should be designed, using an average cost rate design methodology and a marginal cost rate design methodology, respectively. The examples were developed to demonstrate that both average cost and marginal cost rate designs, using the procedures reflected in the examples, can pass through to residential customers the exact amount of the benefit of Hoover B power specified in paragraph 3. Once the PUCN in Docket No. 99-7035 has selected either an average cost or a marginal cost rate design, the level of revenue requirements and any other pertinent factors, the PUCN should use the procedures reflected in Exhibit C or Exhibit D, whichever is applicable to the rate design selected, to translate those factors into the BTERs or the BTGRs, whichever rates are made applicable to residential and all other ratepayers by order of the PUCN in Docket No. 99-7035. The revenue requirements shown in Exhibits C and D are for illustrative purposes only, and do not reflect any agreement by the Parties regarding NPC's revenue requirements. By entering into this Stipulation, none of the Parties waives any rights they might otherwise have to raise any rate design issues in any proceeding, unless expressly covered in this Stipulation, or waives any right to raise in any proceeding the issue of whether or how the PUCN may or should combine the BTER and the BTGR.

1

2

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

- 5. With respect to Docket No. 99-7035, insofar as the rates referred to in paragraph 4 are based on the amount of the full benefit of Hoover B power agreed upon in paragraph 3 and are consistent with the procedures reflected in Exhibit C or Exhibit D, the rates conform to and meet the requirements of NAC 538.540(3) and subsection 8.6 of the Hoover Contract.
- 6. Before the date when retail purchasers of electric service in Nevada may, by law, begin obtaining potentially competitive services from alternative sellers, the Parties shall attempt to agree upon and seek the PUCN's approval of a mechanism for distributing, during the term of this Stipulation, a proportional share of the benefit of Hoover B power specified in paragraph 3 to all residential customers taking electric service within NPC's distribution service territory from alternative sellers, if any. If the Parties are unable to reach agreement as provided in this paragraph, either the CRC or NPC, or both, may select such a mechanism and seek an order of the PUCN implementing the mechanism.
- 7. The Parties expressly agree that there shall not be a tracking account or any other mechanism to determine the benefits that might have been attributable to Hoover B power if the cap on rates imposed by NRS 704.9823 had not been in effect during the term of this Stipulation. Each Party hereby expressly waives any right to seek a rate adjustment for benefits that might have been attributable to Hoover B power during the term of this Stipulation but for that cap on rates.
- 8. No later than 180 days before the termination of this Stipulation, the Parties shall meet and discuss whether and how, following the termination of this Stipulation, the full benefits of Hoover B power may, in compliance with the requirements of NAC 538.540(3) and subsection 8.6 of the Hoover Contract, be passed through to all residential customers taking electric service within NPC's distribution service territory, whether or not from alternative sellers.
- 9. Nothing in this Stipulation precludes NPC from seeking reinstatement of its September 30, 1999, amended application filed in Docket No. 99-7035. If the September 30,

1999, amended application is reinstated, this Stipulation shall have continuing effect, except that for all purposes of this Stipulation the full benefit of Hoover B power for the period September 1, 1998, through August 31, 1999, shall be deemed to be \$5,164,420 per year during the entire term of this Stipulation. This value was calculated in the manner described in paragraph 3, as shown in exhibits E and F. Exhibits E and F are attached hereto and by this reference incorporated herein and made a part hereof.

- 10. Nothing in this Stipulation constitutes or shall be construed as:
- 10.1 approval by CRC of any assignment or any other type of transfer of NPC's rights under the Hoover Contract as required by section 16 of the Hoover Contract.
- 10.2 an enlargement of any rights or obligations of CRC or NPC under the Hoover Contract.
- 10.3 a waiver by CRC or NPC of any rights or remedies it has under the law or under the Hoover Contract.
  - 11. It is expressly understood and agreed that:
- 11.1 this Stipulation shall not be binding on the Colorado River Commission unless it is approved by the governing body of the Colorado River Commission.
- BTERs or BTGRs in Docket No. 99-7035, whichever rates are made applicable to residential and all other ratepayers by order of the PUCN in this docket, to reflect the benefit of Hoover B power specified in paragraph 3. If the PUCN fails to approve such changes, this Stipulation shall be deemed withdrawn without prejudice, as provided in subparagraph 11.3, and shall not become effective. In such a case, the Parties shall meet and discuss a methodology for the treatment and valuation of Hoover B power in the absence of changes to these rates, which complies with NAC 538.540(3) and subsection 8.6 of the Hoover Contract.

- 2
3
4
5
6
7
8
9
10
11
12
13
. 14
15
16
17
18
19
20
21
22
23
24
25

13.

Dated 3/3

and incorporating it in its order.

1

this Stipulation constitutes a negotiated settlement. The provisions of this 11.3 Stipulation are not severable. If this Stipulation is not approved by the PUCN or the CRC, it shall be deemed withdrawn without prejudice to any claims or contentions which may have been made in Docket No. 99-7035 by any Party, and it shall not be admissible in evidence or in any way described or discussed in any proceedings hereafter. The PUCN's approval of this Stipulation shall not constitute a precedent regarding any principle or issue resolved by or through this Stipulation. This Stipulation may be executed in counterparts, each of which, whether or not 12: transmitted by facsimile, shall be deemed an original. Upon the execution of this Stipulation, CRC and NPC shall present the Stipulation

to the PUCN in Docket No. 99-7035, requesting an order of the PUCN approving the Stipulation

BUREAU OF CONSUMER PROTECTION IN THE OFFICE OF THE ATTORNEY GENERAL COLORADO RIVER COMMISSION 2000

NEVADA POWER COMPANY

Don Brookhyser, Esq.

		PUBLIC UTILITIES COMMISSION
1		REGULATORY OPERATIONS STAFF
3	Dated 3-3, 2000	By: Blacia Burtensla. Alaina Burtenshaw, Esq.
4		, <b>.</b>
5		••
6		SOUTHERN NEVADA WATER AUTHORITY
7	Dated Mes. 3, 2000	By: Reserve Muschell
8	Dated 7000 , 2000	By: Robert W. Marshall, Esq.
9		•
10		UTILITY SHAREHOLDERS ASSOCIATION
11		OF NEVADA, INC.
12		
) + 13	Dated, 2000	By: Brian Sandoval, Esq.
14	·	· •
15		
16	,	
17 .		
18		
19	·	
20		
21		
22	·	
23		
24		
25		
ATTORNEY GENERAL'S OFFIGE LAS VEGAS,		
HEVADA		8

PUBLIC UTILITIES COMMISSION	
DECLIT ATORY OPERATIONS STAFF	

Dated	2000	By:Alaina Burtenshaw, Esq.
		SOUTHERN NEVADA WATER AUTHORITY
Dated	, 2000	By:Robert W. Marshall, Esq.

UTILITY SHAREHOLDERS ASSOCIATION OF NEVADA, INC.

Dated Maril 3, 2000

Brian Sandoval, Esq.

## LCB File No. R 148-13 BCP Comments

## ATTACHMENT 2

## NEVADA POWER COMPANY d/b/a NVEnergy DEFERRED ACCOUNTING FOR FUEL & PURCHASED POWER COSTS CALCULATION OF MONTHLY ENTRIES DECEMBER 2013

						Jur	isd	iction	
				FFDA	<u> </u>		Τ	Nevada	Non
		Total		FERC		Total		Residential	Residential
· · · · · · · · · · · · · · · · · · ·	_	00 000 075		-					
Net Fuel and Purchase Power Cost less Hoover B Cost	\$	66,933,375 407,505							
less Hoover A & C Cost		321,348							
Costs w/o Hoover	\$	66,204,522	•						
				C1		4 500 504		007 744	024 700 €
MWH Firm Sales		1,539,524		-		1,539,524	_	607,744	931,780 <b>C</b>
less Hoover B Purchases (1)		13,009		-		13,009 11,005			
less Hoover A & C Purchases (1) MWH Firm Sales w/o Hoover		11,005 1,515,511				1,515,511	- "		
MANUAL FILM Sales MIO HOOVE		1,515,511				1,010,011			
Sales Allocations							7		
Inter-Jurisdictional Allocation Percentage		100.00%		0.00%		100.00% 100.00%		39.48%	60.52%
Retail Allocation Percentage					Щ.	100.00%		39.4070	00.3276]
\$ per MWH w/o Hoover \$ 43.685									
Jurisdictional Allocation of Net Cost w/o Hoover (2	\$	66,204,522	\$	_	\$	66,204,522			
Hoover B Costs	-	407,505	·	-		407,505			
Hoover A & C Cost		321,348		*		321,348	_		
Total Jurisdictional Cost		66,933,375		-		66,933,375	_		
Hoover B benefit						126,065	_	00 470 450	e 40.506.000
NV Jurisdictional Cost w/o Hoover (2)						67,059,440	\$	26,472,450	\$ 40,586,990
Allocation of Costs with Hoover									
Hoover B Cost		407,505		**		407,505		407,505	40 E00 000
Other Cost	•	66,525,870	ø	<del>.</del> .		66,525,870 66,933,375		25,938,880 26,346,385	40,586,990 40,586,990
Total Allocation with Hoover	\$	66,933,375	Ф	-		00,933,373		20,340,303	40,000,000
Nevada Base Tariff Energy Rate Revenue						(67,582,426)	i	(26,276,963)	(41,305,462) D <sup>-</sup>
TRED Trust				F		(470,658)	<u> </u>	(185,261)	(285,397)
NV Deferred Fuel & Purchased Power Cost					\$	(1,119,709)	1	(115,839)	(1,003,870)
								A1	A1
<ol> <li>Output reduced for transmission and distribution</li> <li>Allocated on sales.</li> </ol>	on k	osses @ 5.089	%.						
	Но	over Benefit P	roof			126,065	\$	126,065	(0)
	TR	ED Percentag	es			100%	,	39.36%	60.64%

## HOOVER COST OF PURCHASED POWER DECEMBER 2013

Colorado River Commission	Cost	G-1 <u>kWh</u>	G-2	
Hoover A Capacity Base Charges	162,917	-		
Hoover B Capacity Base Charges	219,430	-	-	
Hoover A Energy Base Charge	111,410	-		
Hoover B Energy Base Charge	131,702	-		
Hoover A Energy - Received (kWh x \$.0025/kWh)	28,930	11,571,957		
Hoover A Energy - Adjustment (kWh x \$.0025/kWh)	(21)	(8,459	)	
Hoover B Energy - Received (kWh x \$.0025/kWh)	34,198	13,679,229		
Hoover B Energy - Adjustment (kWh x \$.0025/kWh)	(24)	(9,651	1	
		_		
Energy Overrun Penalty	-			
Lower Colorado Multi Species Conservation Program	22,471	-		
		-		
Administrative Charge (Total kWh x \$.000707/kWh)	17,853	•		
Administrative Charge - Adjustment (kWh x \$.000707/kWh)	(13)	<del>-</del>	_	
Total	728,853	-		
Marrier D.	205 206	12 660 579	/1,0508**=	13,008,734 T.A
Hoover B	385,306 303,236	13,669,578 11,563,498		11,004,471 T.A
Hoover A	688,542	25,233,076		24,013,205
<del>-</del>	000,042	20,200,010	=	
Hoover B Costs Calculation		Hoover B Ben	efit Calculation	
CAPACITY	219,430			From
SCHEDULED	131,702		Argus Energy Futures	39.03 H
ACTUAL_	34,174		Hoover "B" Deliveries	13,670
Total (a)	385,306		Gross Benefit	\$ 533,570.10
			Unaver"P" Coot (\$)	407,505
Delivered Energy - kWh	13,679,229		Hoover "B" Cost (\$) Net Benefit	126,065
Administrative Charge per kWh_	0.000707	•	Ret Delicin_	A
Administrative Allocation <sup>1</sup> (b)	9,671			
Total MSCP Charges	22,471	**The 5.08% is	from the NV Energy Operating Co	mpanies Open Access
Hoover B MSCP Percentage	55.78%	Transmission T	ariff - Docket No's; ER07-1308-00	0 & ER03-806-000.
Hoover B MSCP Allocation (c)	12,535	-		
		<sup>1</sup> Allocated bas	ed upon ratio of Hoover B energy	to total Hoover energy.
Administrative Charge Adjustments (d)	(7)	<sup>2</sup> Percentage C	alculation:	
Energy Overrun Penalty (e)	-			
		Hoover B Capacity	135,000	57.39%
TOTAL (a+b+c+d+e)	407,505	Hoover A Capacity	100,232	42.61%
	A	Total Hoover Capacity	235,232	
Hoover & Costs Calculation				
Hoover A Costs Calculation CAPACITY	162,917	Hoover B Energy	13,669,578	54.17%
SCHEDULED	111,410	Hoover A Energy	11,563,498	45.83%
ACTUAL	28,909	Total Hoover Energy	25,233,076	
Total (a)	303,236	•		
			rage Cap. & Energy - Hoover B	55.78%
Delivered Energy - kWh	11,571,957	Ave	rage Cap. & Energy - Hoover A	44.22%
Administrative Charge per kWh_	0.000707	_		
Administrative Allocation 1 (b)	8,181			
	00.477			
Total MSCP Charges	22,471			
Hoover A MSCP Percentage _ Hoover A MSCP Allocation (c)	44.22%	<b>.</b>		
HOOASI WINGOL WINGSHOUL (C)				
Administrative Charge Adjustments (d)	9,936			
	•			
Energy Overrun Penalty (e)	9,936 (6)			
Energy Overrun Penalty (e)	(6)			
	•	=		
Energy Overrun Penalty (e)	(6)	-		

## LCB File No. R 148-13 BCP Comments

## ATTACHMENT 3



Energy Regulatory Commission (Commission) addressed a proposal by the New York Independent System Operator, Inc. (NYISO) to establish and recognize a new capacity zone that would encompass NYISO Load Zones G, H, I, and J (the G-J Locality).1 In its order, the Commission directed its staff to hold a technical conference, in a separate proceeding, to discuss with interested parties whether or not to model Load Zone K as an exportconstrained zone for future Demand Curve reset proceedings.2

Take notice that such conference will be held on February 26, 2014, from 9:00 a.m. to approximately 1:00 p.m. (Eastern Time). The conference will be held at the Federal Energy Regulatory Commission, 888 First Street NE., Washington, DC 20426. The technical conference will be led by staff, and will be open for the public to attend. An additional notice with further details and an agenda will be issued later.

Attendees may register in advance at the following Web page: https:// www.ferc.gov/whats-new/registration/ zone-k-02-26-14-form.asp. Advance registration is not required, but is encouraged. Parties attending in person should still allow time to pass through building security procedures before the 9:00am (Eastern Time) start time of the conference.

Following the conference, the Commission will consider posttechnical conference comments submitted on or before March 26, 2014. Answers to post-technical conference comments are due by close of business on or before April 16, 2014.

The technical conference will be transcribed. Additionally, there will be a free webcast of the conference available through www.ferc.gov. The webcast will allow persons to listen to the technical conference, but not participate. Anyone with Internet access interested in viewing this conference can do so by navigating to www.ferc.gov Calendar of Events and locating this event in the Calendar, The event will contain a link to the webcast. Capitol Connection provides technical support for the webcasts and offers the option of listening to the conferences via phonebridge for a fee. If you need technical support, please visit www.CapitolConnections.org or call

Commission conferences are accessible under section 508 of the Rehabilitation Act of 1973. For accessibility accommodations, please

(703) 993-3100.

send an email to accessibility@ferc.gov or call toll free 1-866-208-3372 (voice) or 202-502-8659 (TTY), or send a FAX to 202-208-2106 with the required accommodations.

All interested persons are permitted to attend. For more information about the technical conference, please contact: Adria M. Woods (Technical

Information), Office of Energy Market Regulation, Federal Energy Regulatory Commission, 888 First Street NE., Washington, DC 20426, (202) 502– 8431, Adria.Woods@ferc.gov. Sarah McKinley (Logistical

Information), Office of External Affairs, Federal Energy Regulatory Commission, 888 First Street NE., Washington, DC 20426, (202) 502-8004, Sarah.McKinley@ferc.gov.

Dated: January 28, 2014.

Kimberly D. Bose,

Secretary.

[FR Doc. 2014-02370 Filed 2-4-14; 8:45 am] BILLING CODE 6717-01-P

### DEPARTMENT OF ENERGY

## Western Area Power Administration

## **Boulder Canyon Project**

AGENCY: Western Area Power Administration, DOE.

**ACTION:** Notice of proposed base charge and rates.

**SUMMARY:** Western Area Power Administration (Western), a power marketing administration within the Department of Energy (DOE), is proposing an adjustment to the Boulder Canyon Project (BCP) electric service base charge and rates. The current base charge and rates expire September 30, 2014, under Rate Schedule BCP-F8. The current base charge is not sufficient to cover all annual costs, including operation, maintenance, replacements, and interest expense, and to repay investment obligations within the required period. The proposed base charge will provide sufficient revenue to cover all annual costs and to repay investment obligations within the allowable period. A detailed rate package that identifies the reasons for the base charge and rates adjustment will be available in March 2014. The proposed base charge and rates are scheduled to become effective October 1, 2014, and will remain in effect through September 30, 2015. This Federal Register notice initiates the formal process for the proposed base charge and rates.

DATES: The consultation and comment period will begin today and will end

May 6, 2014. Western will present a detailed explanation of the proposed base charge and rates at a public information forum on March 26, 2014, at 10:30 a.m. Mountain Standard Time (MST), in Phoenix, Arizona. Western will accept oral and written comments at a public comment forum on April 16, 2014, at 10:30 a.m. MST, at the same location. Western will accept written comments any time during the consultation and comment period. ADDRESSES: The public information forum and public comment forum will be held at the Desert Southwest Customer Service Regional Office, Western Area Power Administration, located at 615 South 43rd Avenue, Phoenix, Arizona, on the dates cited above. Written comments should be sent to Darrick Moe, Regional Manager, Desert Southwest Customer Service Region, Western Area Power Administration, P.O. Box 6457 Phoenix, AZ 85005-6457, email moe@ wapa.gov. Written comments may also be faxed to (602) 605-2490, attention: Jack Murray. Western will post the principle documents used in developing the rates on its Web site at http:// www.wapa.gov/dsw/pwrmkt/BCP/ RateAdjust,htm. Western will also post official comments received via letter, fax, and email to this Web site.

Access to Western facilities is controlled. Any United States (U.S.) citizen wishing to attend any meeting held at Western must present an official form of picture identification, such as a U.S. driver's license, U.S. passport, U.S. Government ID, or U.S. Military ID, at the time of the meeting. Foreign nationals should contact Western 30 days in advance of the meeting to obtain the necessary form for admittance to Western.

FOR FURTHER INFORMATION CONTACT: Jack Murray, Rates Manager, Desert Southwest Customer Service Region, Western Area Power Administration, P.O. Box 6457, Phoenix, AZ 85005-6457, (602) 605-2442, email jmurray@ wapa.gov.

SUPPLEMENTARY INFORMATION: The proposed base charge and rates for BCP electric service are designed to recover an annual revenue requirement that includes the investment repayment, interest, operation and maintenance, replacements, payments to states, visitor services, and uprating payments. The total costs are offset by the projected revenue from water sales, the visitor center, ancillary services, and late fees. The annual revenue requirement is the base charge for electric service and is divided equally between capacity and energy. The annual composite rate is the

<sup>&</sup>lt;sup>1</sup> New York Indep. Sys. Operator, Inc., 144 FERC ¶61,126 (2013).

<sup>&</sup>lt;sup>2</sup> *Id.* P 56.

base charge divided by the annual energy sales.

Rate Schedule BCP-F8, Rate Order No. WAPA-150 was approved on an interim basis by the Deputy Secretary of Energy on September 16, 2010, for a 5 year period beginning on October 1, 2010, and ending September 30, 2015.1 The schedule received final approval from the Federal Energy Regulatory Commission (FERC) on December 9, 2010.2 Western's existing rate formula for electric service requires recalculation of the base charge and

rates annually based on updated financial and hydrology data. The proposed base charge for fiscal year (FY) 2015 under Rate Schedule BCP–F8 is \$90,697,927, and the proposed composite rate is 24.72 mills/ kilowatthour.

The proposed BCP electric service base charge represents an increase of approximately 19 percent compared to the FY 2014 base charge. The 19 percent increase in the base charge is based on the most current financial data available at this time, which was taken from the

latest rate-base power repayment study. The proposed BCP composite rate represents an increase of approximately 22 percent compared to the FY 2014 composite rate. The 22 percent increase is based on current hydrology conditions and corresponding Lake Mead elevations. The following table compares the existing and proposed base charge and composite rate. This proposal, effective October 1, 2014, is preliminary and is subject to change upon publication of final formula rates.

## COMPARISON OF EXISTING AND PROPOSED BASE CHARGE AND COMPOSITE RATE

	Existing October 1, 2013 through September 30, 2014	Proposed October 1, 2014 through September 30, 2015	Percent change
Base Charge (\$)	76,108,019	90,697,927	19
	20.18	24.72	22

The increase in the proposed base charge is due to increases in the annual operation and maintenance expenses, visitor center costs, uprating program principal payments, capital investment principal payments and replacement costs. Currently, there is no projected year-end carryover from FY 2014 resulting in an overall increase in the base charge for FY 2015. However, these results are based on preliminary data and subject to change upon receipt of audited FY-end financial information. The projected increase in the composite rate is due to the projected increase in the base charge and lower energy projections resulting from the current hydrology conditions and Lake Mead elevations.

## Legal Authority

Since the proposed rates constitute a major rate adjustment as defined by 10 CFR part 903, Western will hold both a public information forum and a public comment forum. After review of public comments, Western will take further action on the proposed base charge and rates consistent with 10 CFR parts 903 and 904.

Western is establishing an electric service base charge and rates for BCP under the DOE Organization Act (42 U.S.C. 7152); the Reclamation Act of 1902 (ch. 1093, 32 Stat. 388), as amended and supplemented by subsequent laws, particularly section 9(c) of the Reclamation Project Act of 1939 (43 U.S.C. 485h(c)); and other acts that specifically apply to the project involved.

By Delegation Order No. 00-037.00A, effective October 25, 2013, the Secretary of Energy delegated: (1) The authority to develop power and transmission rates to Western's Administrator; (2) the authority to confirm, approve, and place such rates into effect on an interim basis to the Deputy Secretary of Energy, and (3) the authority to confirm, approve, and place into effect on a final basis, to remand or to disapprove such rates to FERC. Existing DOE procedures for public participation in power rate adjustments (10 CFR part 903) were published on September 18, 1985 (50 FR 87835).

## Availability of Information

All brochures, studies, comments, memorandums, or other documents that Western initiates or uses to develop the proposed rates are available for inspection and copying at the Desert Southwest Customer Service Regional Office, Western Area Power Administration, 615 South 43rd Avenue, Phoenix, Arizona. Many of these documents and supporting information are also available on Western's Web site at http://www.wapa. gov/dsw/pwrmkt/BCP/RateAdjust.htm.

## **Ratemaking Procedure Requirements**

Environmental Compliance

In compliance with the National Environmental Policy Act (NEPA) of 1969 (42 U.S.C. 4321-4347); Council on Environmental Quality Regulations (40 CFR parts 1500-1508); and DOE NEPA Regulations (10 CFR part 1021), Western has determined this action is

categorically excluded from preparing an environmental assessment or an environmental impact statement.

Determination Under Executive Order

Western has an exemption from centralized regulatory review under Executive Order 12866. Accordingly, no clearance of this notice by the Office of Management and Budget is required.

Dated: December 20, 2013.

## Mark A. Gabriel,

Administrator.

[FR Doc. 2014-02405 Filed 2-4-14; 8:45 am] BILLING CODE 6459-01-P

## **ENVIRONMENTAL PROTECTION** AGENCY

[EPA-HQ-OPP-2013-0742; FRL-9903-50]

## Agency Information Collection Activities; Proposed Collection; **Comment Request**

**AGENCY:** Environmental Protection Agency (EPA).

ACTION: Notice.

SUMMARY: In compliance with the Paperwork Reduction Act (PRA), this document announces that EPA is planning to submit an Information Collection Request (ICR) to the Office of Management and Budget (OMB). The ICR, entitled: "Submission of Unreasonable Adverse Effects Information Under FIFRA Section 6(a)(2)" and identified by EPA ICR No. 1204.12 and OMB Control No. 2070–

<sup>&</sup>lt;sup>1</sup>75 FR 57912 (September 23, 2010).

<sup>2 133</sup> FERC ¶ 62,229.

## LCB File No. R 148-13 BCP Comments

## ATTACHMENT 4

# Form EIA-826 Database Monthly Electric Utility Sales and Revenue Data Comparison of 2013 and 1990 Data **Nevada Power Company**

															_			
Industrial	Average	Revenue per	kWh	\$ 0.05445	0.05623	0.05646	0.05920	0.05790	0.08753	0.12255	0.10538	0.10685	0.08346	0.04954	0.06458	\$ 0.07711	Industrial	Average
		Industrial	MWH Sales	544,803	506,868	588,549	626,379	696,175	734,100	714,637	718,209	668,024	588,278	620,362	581,010	7,587,394		
	Industrial	Revenue	(Thousand \$)	\$ 29,667	28,502	33,232	37,081	40,308	64,258	87,577	75,683	71,380	49,100	30,734	37,524	\$ 585,046		Industrial
Commercial	Average	Revenue per	kWh	\$ 0.08291	0.08795	0.08969	0.09392	0.09155	0.08724	0.09166	0.09348	0.09448	0.10005	0.09911	0.09438	\$ 0.09222	Commercial	Average
		Commercial	MWH Sales	320,329	303,236	333,338	346,273	399,180	466,060	488,070	462,824	408,213	360,007	338,700	350,098	4,576,328		
	Commercial	Revenue	(Thousand \$)	\$ 26,559	26,669	29,896	32,522	36,546	40,658	44,735	43,266	38,570	36,018	33,570	33,041	\$ 422,050		Commercial
Residential	Average	Revenue per	KWh	\$ 0.11699	0.12270	0.12495	0.12791	0.12189	0.11668	0.11731	0.11992	0.12139	0.13486	0.13939	0.12879	\$ 0.12202	Residential	Average
		Residential	MWH Sales	688,588	458,247	464,281	452,512	682,163	1,219,316	1,568,965	1,184,124	874,247	450,973	361,247	607,744	9,012,407		
	Residential	Revenue	(Thousand \$)	\$ 80,555	56,229	58,012	57,879	83,149	142,266	184,048	142,004	106,129	60,818	50,353	78,272	\$ 1,099,714		Residential
				Jan-13	Feb-13	Mar-13	Apr-13	May-13	Jun-13	Jul-13	Aug-13	Sep-13	Oct-13	Nov-13	Dec-13	Total 2013		

Industrial	Average	Revenue per	KWh	\$ 0.03918	0.04012
		Industrial	MWH Sales	216,861	211,485
	Industrial	Revenue	(Thousand \$) MWH Sales	\$ 8,497	8,484
Commercial	Average	Commercial   Revenue per	KWh	\$ 0.05438	0.05515
		Commercial	MWH Sales	130,887	138,199

MWH Sales 130,887 138,199

112,104 127,138

134,454 157,339 191,641 189,376 164,174

5					!
KWh	Ĕ	Thousand \$)	MWH Sales	kWh	L
0.05438	↔	8,497	216,861	\$ 0.0	0.03918
0.05515		8,484	211,485	0.0	0.04012
0.05711		8,050	198,301	0.0	0.04059
0.05739		9,293	220,520	0.0	0.04214
0.05831		9,782	226,644	0.0	0.04316
0.05639		14,982	249,960	0.0	0.05994
0.05657		20,809	294,846	0.0	0.07058
0.05682		20,301	287,913	0.0	0.07051
0.06030		19,276	253,987	0.0	0.07589
0.05635		10,894	196,983	0.0	0.05530
0.05646		11,983	286,654	0.0	0.04180
0.05558		9,864	237,064	0.0	0.04161
0.05677	ક્ક	152,215	2,881,218	\$ 0.0	0.05283

148,843

135,682 141,132

		<u> </u>	_													
	Commercial	Revenue	(Thousand \$)	\$ 7,117	7,621	6,402	7,297	7,840	8,872	10,841	10,760	6,900	7,953	7,661	8,272	\$ 100,536
Residential	Average	Revenue per	KWh KWh	0.04963	0.05516	0.04857	0.05047	0.04583	0.05105	0.04649	0.04890	0.05100	0.04938	0.05001	0.04884	0.04940
A.				s												ક્ક
		Residential	MWH Sales	330,413	247,887	256,041	207,123	298,190	448,101	528,293	486,948	391,094	254,006	239,143	340,063	4,027,302
	Residential	Revenue	Thousand \$)	\$ 16,398	13,674	12,436	10,454	13,666	22,877	24,558	23,811	19,947	12,544	11,960	16,607	\$ 198,932
<b>L</b>			<u> </u>	Jan-90	Feb-90	Mar-90	Apr-90	May-90	Jun-90	Jul-90	Aug-90	Sep-90	Oct-90	Nov-90	Dec-90	Total 1990

## Nevada Power Company Form EIA-826 Database Monthly Electric Utility Sales and Revenue Data Comparison of 2013 and 1990 Data

Utility - Customer Class	1 1	90 Average enue Per kWh	1	3 Average nue Per kWh	Change in Average Revenue Per kWh from 1990 to 2013	
Nevada Power Company						
Residential Customers	\$	0.04940	\$	0.12202	147.03%	
Commercial Customers		0.05677		0.09222	62.46%	
Industrial Customers		0.05283		0.07711	45.95%	

2

3 4

5

6 7

8

10 11

12

Bureau of Consumer Protection 10791 W. Twain Avenue, Suite 100 Las Vegas, Nevada 89135 2 9 G 7 P C C

17 18

19

20

21

22

23

24 25

26

27

28

## CERTIFICATE OF SERVICE

LCB File No. R148-13

I certify that I am an employee of the Attorney General's Bureau of Consumer Protection and that on this day I have served the foregoing document upon all parties of record in this proceeding by emailing or mailing a true copy thereof, properly addressed with postage prepaid or forwarded as indicated below to:

Ann C. Pongracz Special Counsel for the Colorado River Commission of Nevada 555 East Washington Avenue **Suite 3100** Las Vegas, Nevada 89101 702-486-2691 apongracz@crc.nv.gov

Dated: April 25, 2014

**Subject:** FW: Comment on proposed regulations in section 34

**Importance:** High

From: Colen Watts [mailto:cwatts@basicco.com]

Sent: Friday, April 25, 2014 11:13 AM

To: Craig Pyper

Subject: Comment on proposed regulations in section 34

Importance: High

## Craig,

As we have discussed, Basic Power Company is not able to allow any third party to have access to the BMI complex common electrical system. We propose that Section 34(5) be modified by adding the following provision:

Each Contractor that operates electrical facilities which serve other Contractors may, in lieu of providing the Commission with the ability to physically disconnect another Contractor's power, act at the specific written direction of the Commission to disconnect such other Contractor, provided that the Commission shall indemnify, defend and hold such Contractor that acts to disconnect another harmless from any claims that such the disconnection was not authorized by this Regulation or was otherwise wrongful for any reason.

Thank you,

Colen

Colen D. Watts
Vice President
Basic Power Company
875 W. Warm Springs Road
Henderson, NV 89011
Telephone 702.567.0460
Fax 702.567.0472

email: cwatts@basicco.com

From: CRC Hoover Allocation Team <info@crchooverallocation.com>

**Sent:** Monday, April 28, 2014 7:35 AM

**To:** Ann Pongracz; Craig Pyper; Dana Corkill; Jayne Harkins; Jim Salo; Lisa Ray; Sandra

Fairchild

**Subject:** FW: City of Henderson Comments on Proposed Changes to Nevada Administrative

Code Chapter 538

**Attachments:** SNWA Comments on Proposed Changes to Nevada Administrative Code.pdf

From: Priscilla Howell [mailto:Priscilla.Howell@cityofhenderson.com]

**Sent:** Friday, April 25, 2014 9:24 PM **To:** info@crchooverallocation.com

Cc: Priscilla Howell

Subject: City of Henderson Comments on Proposed Changes to Nevada Administrative Code Chapter 538

## To Whom It May Concern:

The City of Henderson (COH) respectfully submits this endorsement of the attached Southern Nevada Water Authority (SNWA) comments regarding proposed changes to NAC Chapter 538:

- COH endorses SNWA's suggestion that CRC remove the requirement that a Contractor purchasing power obtain prior approval of the Commission to change the "point of use" if the "point of use" remains inside the current balancing authority or inside the State of Nevada. (reference Section 32, subsection 1)
- COH also supports the approach taken by CRC clarifying that local government agencies currently receiving services from CRC pursuant to Nevada Power's Distribution Only Service (DOS) tariff would not be required to pay the fees set forth in NRS 704.787 if the agency has already paid those fees. (Section 16, subsection 1f)

If you have any questions, please contact me at 702-267-2729 or <a href="mailto:priscilla.howell@cityofhenderson.com">priscilla.howell@cityofhenderson.com</a>.

Sincerely,

Priscilla Howell

Priscilla Howell, Director Department of Utility Services City of Henderson 240 Water Street PO Box 95050 MSC 124 Henderson, NV 89009-5050 (702) 267-2729

From: CRC Hoover Allocation Team <info@crchooverallocation.com>

**Sent:** Friday, April 25, 2014 2:00 PM

To: Sandra Fairchild

**Subject:** FW: Comments Regarding Proposed Regulation of the Colorado River Commission of

Nevada LCB File No R148-13.pdf

Attachments: Comments Regarding Proposed Regulation of the Colorado River Commission of

Nevada LCB File No R148-13 (1).pdf

Craig N. Pyper
Hydropower Program Manager
Colorado River Commission of Nevada
(702) 486-2681
cpyper@crc.nv.gov

From: Aaron Baker [mailto:abaker@mesquitenv.gov]

**Sent:** Friday, April 25, 2014 1:39 PM **To:** CRC Hoover Allocation Team

Subject: Comments Regarding Proposed Regulation of the Colorado River Commission of Nevada LCB File No R148-

13.pdf

Good Afternoon.

Attached are the City of Mesquite's comments regarding proposed regulation of the Colorado River Commission of Nevada LCB File No. R148-13.

Please confirm that you have received these comments.

Regards,

## Aaron Baker

City Liaison Officer

Office: 702.346.5297 Cell: 702.306.0047





## Comments regarding Proposed Regulation of the Colorado River Commission of Nevada LCB File No. R148-13

## Section 13-7

This requirement seems extremely open-ended. The City would like further clarification of what CRC is hoping to accomplish by this requirement and if there are specific areas of concern this is intended to address.

## Section 16-1-b

While this section does not directly apply to the City of Mesquite, the City does have similar concerns to those expressed below regarding Section 16-2-f.

## Section 16-2-f

The City of Mesquite is concerned about applicable tariff rates and charges. While the City of Mesquite is located in Clark County, it is not served by NV Energy. Overton Power District No. 5 serves Mesquite. It is common knowledge that the business models for NV Energy and Overton Power District are different. Consequently, it seems unfair to lump a small-scale utility into the same group as a large-scale utility company that serves approximately 2 million customers in Clark County.

## Section 31-2

The City seeks clarification regarding the determination of the term of the contract. Will both parties have to mutually agree to the term or does the Commission dictate it? The City would prefer a longer term and wants to ensure that remains a possibility.



April 24, 2014

Via e-mail to: info@crchooverallocation.com

Jayne Harkins, Executive Director Colorado River Commission of Nevada 555 E. Washington St. Suite 3100 Las Vegas, Nevada 89101

RE: Proposed Regulations; LCB File No. R148-13

Dear Ms. Harkins:

By this letter Nevada Power Company, d/b/a NV Energy, submits its written comments on the proposed regulations that accompanied the Colorado River Commission of Nevada's Workshop Notice and Agenda issued April 4, 2014. The proposed regulations have been designated as LCB File No. R148-13.

Please advise if you have any questions regarding this submittal.

Very truly yours,

Douglas Brooks

Assistant General Counsel dbrooks@nvenergy.com

702-402-5697

## NEVADA POWER COMPANY'S COMMENTS REGARDING COLORADO RIVER COMMISSION OF NEVADA'S PROPOSED REGULATIONS LCB FILED NO. R148-13 SUBMITEED APRIL 24, 2014

## 1. SECTION 32 – ALLOCATION OF BENEFITS OF SCHEDULE A POWER

Section 32(4) of the proposed regulations would amend NAC 538.540 to require Nevada Power Company ("Nevada Power") to pass through to the residential class of ratepayers "the full benefits" of the power it receives from Schedules A and B of Hoover power. The current regulation requires Nevada Power to pass the benefits of Schedule B power through to residential customers, as does the contract between the Colorado River Commission of Nevada ("CRC") and Nevada Power for the sale of Schedule B power, and the Public Utilities Commission of Nevada ("PUCN") has implemented that in general rate cases consistent with stipulations presented to it by Nevada Power and the CRC.

As a general principle, Nevada Power does not believe that it is appropriate for the CRC to use its regulations to determine how Nevada Power's rates should be set. The PUCN has been given exclusive jurisdiction by the Nevada Legislature over Nevada Power's retail rates. The CRC should not attempt to engage in rate setting through its regulations. The rate setting process involves the balancing of many interests, and the allocation of an additional 100 MW of Hoover power to the benefit one rate class would disadvantage other rate classes and make Nevada Power's rates for other rate classes less competitive. The only appropriate place under Nevada law for determining how to best balance all of these interests is before the PUCN. The CRC has participated in many PUCN proceedings regarding Nevada Power's rates and has been an effective advocate for its interests there. It should continue to use its interventions before the PUCN in Nevada Power dockets to influence rate setting for Nevada Power.

Nevada Power notes that the proposed regulation do not attempt to impose the same requirements upon other utilities that may take Schedule A power.

In addition, Nevada Power is unclear about the meaning of the term "full benefits" as it is used in subsection 4. A definition of this phrase is essential for its proper interpretation and application, should this section be included in the adopted regulations. Furthermore, if the use of "full benefits" is intended to mandate how the PUCN is to allocate costs between Nevada Power and its affiliate Sierra Pacific Power, our objections against the CRC's regulations attempting to dictate PUCN ratemaking decisions through its own regulations apply here as well. Similarly, to the extent subsection 1 of this section would attempt to regulate the joint dispatch of Nevada Power' generation resources with its affiliate Sierra Pacific Power, it would interfere with the PUCN's exclusive jurisdiction over the rates, charges and practices of Nevada Power.

## 2. SECTION 16(2)(F) – MANDATED CHARGES FOR SCHEDULE D CUSTOMERS

Section 16(2)(f) of the proposed regulations would add a new subsection that appears to exempt Schedule D customers from having to pay the mandated charges listed in NRS 704.787(3). The plain language of that subsection of the statutes requires customers of Nevada Power who take

power under Hoover Schedule D to pay the enumerated charges. However, section 16(2)(f) of the proposed regulations appears to state that Schedule D customers who receive that power at delivery points included in an existing Distribution Only Service agreement only have to pay the tariff rates and charges pursuant to NRS 704.787(4)(b). No mention is made of the charges listed in subsection (3). Nevada Power believes that this represents a misreading of NRS 704.787(3) and should be corrected.

## 3. SECTION 39 – NEVADA POWER COMPANY'S CORPORATE NAME

Section 39 of the proposed regulations restates the capacity and energy allocations for Schedule A and B power. In this revised list Nevada Power is referred to as NV Energy, Inc. This is incorrect. The proper name for the entity receiving the Hoover power is Nevada Power Company. Contracts with Nevada Power continue to be with "Nevada Power Company". NV Energy, Inc. is the holding company that directly owns Nevada Power, and holds no contractual rights to Hoover power. Nevada Power uses "NV Energy" as the name under which it does business with the public, but it is not its legal corporate name.

From: CRC Hoover Allocation Team <info@crchooverallocation.com>

**Sent:** Friday, April 25, 2014 3:04 PM

**To:** 'Webb, Lloyd B CLEV'

**Cc:** Sandra Fairchild; Carla Miguel

**Subject:** RE: Solicitation for Comments on Chapter 538 of NAC Proposed Revisions

The CRC has received your comments.

Lisa M. Ray Assistant Hydropower Program Manager Colorado River Commission of Nevada

From: Webb, Lloyd B CLEV [mailto:LBWebb@olin.com]

**Sent:** Friday, April 25, 2014 12:37 PM **To:** info@crchooverallocation.com

Cc: Martin, Matt CLEV

Subject: Re: Solicitation for Comments on Chapter 538 of NAC Proposed Revisions

To the Executive Director, Colorado River Commission of Nevada:

My name is Lloyd Webb and I am the Director, Energy Procurement for Olin Corporation. Olin has an industrial facility located in the Black Mountain Industrial Complex at 350 Fourth Street, Henderson, Nevada 89015. Although our facility is not a Contractor for hydro power with the Colorado River Commission (CRC), we do purchase non-hydro power from the CRC and our electrical distribution system is connected to other industrials located in the Black Mountain Industrial Complex who do rely on hydro power from the CRC therefor we feel it is incumbent on us to provide comments to the changes proposed by the CRC to Chapter 538 of the Nevada Administrative Code (NAC). Please find below our comments:

- 1. Sec. 34 NAC 538.570 There are situations (e.g. Industrial Parks or Commercial Parks) where the meters, switches and breakers are under the command and control of the Landlord or the Operator of their electrical systems and not the Contractor. In these situations the Contractor has no legal right to comply with this Section and it is our suggestion that the Party that controls the applicable equipment contracts with the Contractors to act as their agent to meet the requirements of this Section. This requires a minor revision of this section by changing "Contractors" to "Contractors or their Agent(s)". Under subsection 5, add language that creates a two-step process for curtailing the power supply to industrial customers. Step 1 would be to provide notice to cease consuming power and if the Contractor doesn't comply within 24 hours then CRC will initiate Step 2 which would be to terminate the power supply. This ensures that sufficient planning takes place so an orderly shutdown can be effected without putting plant personnel or the public at risk.
- 2. **Sec. 36 NAC 538.610 subsection 5** change "for 90 days" to "for 90 consecutive days". Contractors often do multi-year outage planning where over the course of three years the aggregate of the outages may exceed 90 days. We don't believe that reporting these types of outages over a multi-year planning horizon is the intent of this Section.

3. **Sec. 40 NAC 538.744 subsection 4** CRC establish limits to the expected obligation for Contractor to make payments to a cash working capital fund or power prepayment similar to the limits that were established for collateral as memorialized in subsection 3 of this Section.

Thank you for your consideration of the above comments

The information contained in this e-mail message is intended only for the personal and confidential use of the recipient(s) named above. If the reader of this message is not the intended recipient or an agent responsible for delivering it to the intended recipient, you are hereby notified that you have received this message and any attachments in error and that any review, dissemination, distribution, copying or alteration of this message and/or its attachments is strictly prohibited. If you have received this message in error, please notify the sender immediately by electronic mail, and delete the original message.

100 City Parkway, Suite 700 • Las Vegas, NV 89106
MAILING ADDRESS: P.O. Box 99956 • Las Vegas, NV 89193-9956
(702) 862-3400 • snwa.com

April 24, 2014

Jayne Harkins, P.E.
Executive Director
Colorado River Commission of Nevada
555 East Washington Avenue, Suite 3100
Las Vegas, Nevada 89101

SUBJECT: SNWA COMMENTS ON PROPOSED CHANGES TO NEVADA ADMINISTRATIVE CODE CHAPTER 538

Dear Ms. Harkins:

Southern Nevada Water Authority ("SNWA") respectfully submits the following comments on the proposed changes to certain regulations affecting the Colorado River Commission of Nevada ("CRC"). These proposed changes were the subject of a public workshop that took place on Monday, April 21, 2014.

With regard to Section 32, subsection 1, SNWA suggests that CRC remove the requirement that a Contractor purchasing power from the Boulder Canyon Project, Parker-Davis Project, or Salt Lake City Area Integrated Projects obtain prior approval of the Commission to change the "point of use" of that power. This requirement seems to be verly restrictive and could impose an administrative burden on certain customers, like SNWA and its member gencies, which have numerous points of use distributed across multiple metering locations. The decision to use hydropower at one or more of these locations should not trigger the need for a Contractor to seek prior Commission approval. SNWA would not object to CRC requiring that Contractors seek approval for a change that would move the "point of use" outside the current balancing authority or outside the State of Nevada.

With regard to Section 16, subsection 1f, SNWA supports the approach taken by CRC clarifying that local government agencies currently receiving electric services from CRC pursuant to Nevada Power's Distribution Only Service (DOS) tariff would not be required to pay the fees set forth in NRS 704.787 (2), (3), and (4)(b) if the customer agency has already paid such fees. SNWA and certain of its member agencies receive electric services, including Hoover power, from CRC to serve water and wastewater pumping loads. In order to utilize CRC's electric services, these agencies have been required, under the DOS tariff, to pay "exit fees" to Nevada Power, which have run into the millions of dollars. The exit fees paid by SNWA and its member agencies were intended to insulate Nevada Power Company and its customers from any economic harm resulting from SNWA's decision to purchase energy from an alternative provider. The exit fees were calculated by Nevada Power Company and approved by the Public Utilities Commission of Nevada.

The DOS Agreements between Nevada Power Company, CRC, SNWA, and each of the members identify specific metered locations where SNWA and its members can deliver energy purchased from an alternative source. To the extent SNWA or its member agencies receive an allocation of Hoover D power and wish to deliver that power to locations identified in an existing DOS Agreement, it would be inappropriate to impose additional fees and charges on those customers.

Sincerely,

Scott P. Krantz

Director, Energy Management

SPK:GAB:cc

From: CRC Hoover Allocation Team <info@crchooverallocation.com>

**Sent:** Friday, April 25, 2014 4:38 PM

**To:** Ann Pongracz; Craig Pyper; Dana Corkill; Jayne Harkins; Jim Salo; Lisa Ray; Sandra

Fairchild

**Subject:** FW: Comments of Valley Electric Association, Inc.

**Attachments:** VEA Comments 4-25-14 FINAL.pdf

From: Curt Ledford [mailto:curtl@vea.coop]

**Sent:** Friday, April 25, 2014 4:07 PM **To:** <u>info@crchooverallocation.com</u>

**Cc:** 'apongracz@crc.nv.gov' (<u>apongracz@crc.nv.gov</u>) **Subject:** Comments of Valley Electric Association, Inc.

## Dear CRC:

Please find attached VEA's comments to CRC's proposed regulations dated January 16, 2014. We are available anytime to answer any questions you may have.

Thank you for providing this opportunity to comment.

## --Curt

Curt R. Ledford, Esq. General Counsel Valley Electric Association, Inc. 800 E. Highway 372 PO Box 237 Pahrump, NV 89041 (775) 727-2138 curtl@vea.coop

This e-mail message may contain legally privileged and/or confidential information and is only for the use by the intended recipient(s).

Receipt by an unintended recipient does not constitute a waiver of any applicable privilege.

If you are not the intended recipient(s), or the employee or agent responsible for delivery of this message to the intended recipient(s), you are hereby notified that any reading, disclosure, dissemination, distribution or copying of this e-mail message is strictly prohibited.

If you have received this message in error, please immediately notify the sender and permanently delete this e-mail message from your computer.

## BEFORE THE COLORADO RIVER COMMISSION OF NEVADA THE STATE OF NEVADA

Proposed Regulation of the Colorado River Commission of Nevada dated January 16, 2014 (LCB File No. R148-13) April 25, 2014

## COMMENTS OF VALLEY ELECTRIC ASSOCIATION, INC.

## I. INTRODUCTION

Valley Electric Association, Inc. ("Valley") welcomes this opportunity to present comments to the Colorado River Commission of Nevada ("CRC") regarding CRC's proposed regulations dated January 16, 2014 (LCB File No. R148-13).

Valley is a Nevada non-profit cooperative utility that serves its members with electricity in portions of Clark, Nye, Mineral, and Esmeralda Counties in Nevada. VEA is currently a contractor with CRC.

## II. DISCUSSION

1. <u>Valley suggests adding a definition to the term "densely populated counties" in the</u> proposed regulations.

In Section 16, the term "densely populated counties" is used three separate times. This term is not defined in the regulation. Valley recommends that a definition for this term be included for clarity.

2. The proposed changes in Section 32 could be construed to require Valley to treat certain cooperative members differently than other members, based only upon geographic location.

Section 32 of the proposed regulations would amend NAC 538.540. Currently, NAC 538.540(2) provides that "[n]o electric utility that contracts with the Commission for power from the Boulder Canyon Project, Parker-Davis Project or Salt Lake City Area Integrated Projects may resell any of that power outside of its service area without the approval of the Commission."

Section 32 (2)(c) of the proposed regulation states that an electric utility that contracts with the Commission for power from the Boulder Canyon Project, Parker-Davis Project or Salt Lake City Area Integrated Projects may only "resell that power to serve customers in its service territory, within this state and within Western's defined marketing area, without seeking the approval of the Commission." This proposed regulation adds two new criteria for resell that could potentially impact the practices of existing CRC contractors. The service territory proscribed for Valley by the Public Utilities Commission of Nevada may not be entirely within Western's defined marketing area. Valley serves Nevada members that are located north of Beatty. Valley believes in equal and fair treatment for all of its members. Therefore, Valley recommends that CRC provide a regulation that does not work to exclude certain members/customers of a CRC contracting utility from obtaining affordable and renewable hydropower resources that would be otherwise available to other members/customers of the same utility, unless such is specifically required by state or federal law or regulation. Valley believes that all of its members should be able to enjoy the benefits provided by the hydropower marketed by CRC since Valley is a Nevada-based cooperative and current customer of CRC. Therefore, Valley suggests that the current language of NAC 538.540(2) be preserved, or be modified in a way to ensure equal benefit for all of a specific utility's patrons.

3. The proposed changes in Section 39 of the proposed regulation may contain an

inadvertent error.

Valley notes that in Section 39, line 3 of page 22 of the proposed regulations, the

proposed modification changes the total energy in kilowatt hours from 645,989,000 to

13,698,000. Valley inquires as to whether that number is correct, or if it contains an inadvertent

error.

**CONCLUSION** 

Valley thanks CRC for the opportunity to submit these comments and welcomes the

opportunity to participate further in additional workshops and comments in the future.

Respectfully signed and submitted this April 25, 2014.

VALLEY ELECTRIC ASSOCIATION, INC.

/s/ Curt R. Ledford

\_\_\_\_\_

Curt R. Ledford, Esq. General Counsel Valley Electric Association, Inc. 800 E. Highway 372; PO Box 237

Pahrump, NV 89041 Phone: 775-727-5312

Page 3 of 3